



REPORT ON

**DISTRICT CONSULTATION ON FLAGSHIP AREA 4: INTEGRATED COMMUNITY BASED
DISASTER RISK REDUCTION**

Kailali

1st March, 2012

Jointly Organized by:

FAYA Nepal, Kailali

(DPNet-Nepal District Coordination Committee-Kailali)

District Development Committee, Kailali

Disaster Preparedness Network-Nepal

Supported by:

International Federation of Red Cross Society (IFRC)



Acronym

APF	Armed Police Force
CPN UML	Communist Party Nepal UML
DADO	District Development Office
DAO	District Administration Office
DDC,	District Development Committee
	District Disaster Management
DDMC	Committee
DEO	District Education Office
DFCC,	District Forest Coordination Committee
DFO	District Forest Office
DHO	District Health Office
DMC	Disaster Management Committee
	Federation of Community Forest Users
FECOFUN	Nepal
FNJ	Federation of Nepali Journalists
MDI Nepal	Manahari Development Institute-Nepal
NFN Federation	NGO Federation Nepal
RPP Party	Rastriya Prajatantra Party Nepal
UCPN Moist	United Communist Party Moist

Flagship 4 District Consultations

Event Report

1. Introduction

Flagship-4 program has been designed and planned for next five years with the wider ranged consultation among disaster stakeholders at central level since 2009. The aims, structure, modality and implementation schedule were fixed based on the needs and context of the country. The national level stakeholders are quite aware about the program however the district and local level stakeholders are not much familiar about the program as these bodies are implementing bodies. Hence, with the aim of introducing the Flagship 4 program at district level, the district consultation program was organized with the joint collaboration of concerned stakeholders on 1st March 2012 at headquarters of Kailali district. The program was jointly organized by FAYA Nepal, Disaster Preparedness Network Nepal District Coordination Committee, Kailali, District Development Committee, Kailali and Disaster Preparedness Network- Nepal with the support of International Federation of Red Cross and Red Crescent Societies.

The Flagship 4 District Consultation program was prepared with the series of meeting between DpNet-Nepal, Ministry of Local Development and IFRC. The Ministry of Local Development drafted the official letter to the concerned DDCs of program districts in order to invite the participants identified as the district stakeholders in Flagship 4 program. DpNet-Nepal has coordinated and corresponded with DDC, DAO and local partners to achieve the expected outcomes.

Objectives

- To increase interest and awareness about NRRC and Flagship 4
- To increase the number of local partners involved in Flagship 4
- To promote the Flagship 4 Information Platform
- Collect information on CBDRR projects for project database

Key outcomes of each consultation

- Increased awareness and knowledge on CBDRR
- Increased number of local partners involved in Flagship 4
- Introduction to Flagship 4's Information Platform



- Collection of CBDRR projects for Project database

The district consultation was organized targeting to the participants from diverse organizations particularly the NGOs working in DRR sector and humanitarian assistance. The presence in the program seemed to be satisfactory that included representatives from different sector. A total of 45 participants from 40 organizations attended the workshop.

2. Consultation Summary

The workshop was composed with three sessions. The opening session that aimed to introduce the agendas, objectives and participants of the workshop was formal session and the technical session started immediate after the opening session focused to the overall technical parts of the consultation. The opening session of the workshop was chaired by Mr. Prem Datta Bhatta, Local Development Officer, Kailali and was adorned with the guests from district level security forces, senior level governmental officials and Mr. Binod prakash Singh from MoLD. The workshop began formally with the welcoming remarks of Dharma Raj Pathak, Chairpersn of FAYA Nepal. Mr. Pathak expressed his gratitude to the senior level district officials and Local Development Officer for their keen interest and invaluable participation to the workshop. With his welcome remarks,he highlighted the main aims of the program and its importance.

As a guest of the opening session of program, Mr. Binod Prakash Singh, Under Secretary, MoLD highlighted the objectives of the program and also explained how Nepal government has been taking the initiation for the program at national level. He shortly described the national disaster scenario and how the governmental focal points are working for disaster risk reduction in Nepal.

The Chief District Officer of Kailali made a remarks as chief guest in the program. CDO's remarks was indicating the importance of the program particularly for local level capacity building. The chief guest also informed that Nepal is being more vulnerable country in terms of flood and inundation and particularly Kailali is one of the highly prone district in flood and inundation.

The Local Development Officer delivered his gratitude to the DPNet-Nepal, IFRC and FAYA Nepal for supporting and organizing such a significant workshop in the district. He



said that this type of program should be done regularly at district level. The workshop was attended from a cross section of different agencies, local NGOs, academic Institutions, media and civil society has demonstrated that the more engagement of community based organizations with Flagship 4.

The list of participating organisations is provided below: The workshop was attended from a cross section of Local Government agencies, Local NGOs, Academic Institutions, Media and Civil Society has demonstrated that the more engagement of community based organizations with Flagship 4.

3. Assessment of Sessions

Session 1:

The first technical session was started with the paper presentation on introduction to NRRC. The presentation was made on the topic by Mr. Ram Chandra Neupane. Mr. Neupane briefly talked about Flagship program and its areas of consideration with progress made in the mean time for NRRC. The presentation also described about the current trend of disaster management in Nepal, National Strategy for Disaster Risk Management, National Earthquake Safety Day and Local Disaster Risk Management Plan (LDRMP) Guideline. He also provided a brief explanation on NRRC, its objectives, Flagship Areas, partners and progress of NRRC to date. A full copy of presentation is available on:

[http://www.dpnet.org.np/index.php?pageName=presentation.](http://www.dpnet.org.np/index.php?pageName=presentation)

After the paper presentation on NRRC, a short discussion session was started for the response of the queries raised about the presentation. Responding the issues on the presentation, the flip chart was given to the participants and they were asked to discuss on the key challenges and possible measures in the coordination at the district level and present the points they have noted. The participants noted the points in the flip chart and presented afterwards. The key challenges and possible measures in the coordination at the district level presented by the participants are as follow:

Current Situation of Coordination at Local Level and challenge



- ❖ Local bodies have lack of resource and means to conduct the effective coordination
- ❖ Due to the duplicated work load it is difficult to manage time, means, and resource for DRR coordination.
- ❖ Lack of information to the concerned stakeholders about the project/ program or event in the district.
- ❖ Lack of scheduled and frequent regular meeting with DRR stakeholders and government in the district or no proper network for regular coordination.
- ❖ No focal unit or no information desk at district administrative office on DRM
- ❖ No proper coordination mechanism at district. Due to that, many events are overlapping in the same time, date. Therefore, all concerned stakeholders could not contribute the event.
- ❖ Lack of information record of organization who are working in disaster risk reduction initiatives at the district
- ❖ Local government authorities and DRR stakeholders are not being updated in strategy, regulation, policy and guideline timely which are endorsed by central government.
- ❖ DRR organization has not taken ownership on DRR initiatives as their duty and responsibility but simply accomplished the activity.
- ❖ Lack of coordination to conduct or implement disaster risk reduction initiative at district level
- ❖ Lack of trained and skill human resource and lack of economic fund to make effective coordination
- ❖ Difficult to communication during the disaster. All communication channels are stoped and no alternative communication mechanism was set up.
- ❖ Lack of DRM integration in the district level program design and implementation process in the district.

Session 2:

Mr. Ram Chandra Neupane presented the paper on Flagship 4: Community Based Disaster Risk Reduction highlighting on the objectives and its overall implementation mechanism at the beginning of the second session. Mr. Neupane shared the expected outcomes and key challenges of the Flagship program. He said that the main objective of the Flagship 4 program is to bringing different stakeholders together to discuss a common approach to CBDRR and strengthening the linkage with government/administrative structures in Nepal to ensure sustainability from local to



national level. He also provided the detail information about the initiatives made in bringing up the program and briefed on the coordination mechanism of NRRC. A full copy of presentation can be reached to DpNet-Nepal website:

<http://www.dpnet.org.np/index.php?pageName=presentation>

The second half of the session focused to the introduction of minimum characteristics of flagship 4 program. The presenter highlighted on why the minimum characteristics have been designed and how these characteristics will work for maintaining the common standards of the program. Base on the prepared presentation, Mr. Neupane highlighted that the minimum characteristics were designed with the country context having broader ranged discussion at three times with all concerned stakeholders in Kathmandu. The characteristics were developed based the project duration for next five years and needs of the country. With the detail introduction of the minimum characteristics, a group discussion focusing to the application of characteristics was conducted. He informed that minimum characteristics of a disaster resilient community were developed throughout a series of workshops conducted in 2010 and 2011 involving the Nepal Government, UN, INGOs, NGOs, Donors and the Red Cross/Red Crescent Movement. He also explained that these 9 minimum characteristics act as a guide for CBDRR projects and set the standard for what CBDRR projects should encompass. Highlighting on the 9 minimum characteristics, he informed that this is not intended to be a comprehensive list of characteristics, as many agencies may have additional characteristics they wish to achieve as part of their CBDRR projects. A full copy of presentation can be found on DpNet-Nepal website:

<http://www.dpnet.org.np/index.php?pageName=presentation>

After the presentation of minimum characteristics and in-depth discussion, the participants were asked to discuss on how they could fit these characteristics into their projects (past or present). Total three groups were separated to discuss on the 9 minimum characteristics developing the discussion framework. Each group was asked separating 3 characteristics about what the function could be for each characteristic in the context of their district and how could the assistance be achieved.



The consolidation of the outcomes of the three groups with mix-features has been presented as follows.

Minimum Characteristics

Charact eristics	What to do?	When to do?	Who is to do?	How to do?	Assista nce
1	Establishment of VDMC and CDMC	2068/70 BS	Local governing bodies	Workshops, capacity building and orientation	DDC and VDC
2	Establishment of information centre and capacity building for operation of centre	2068/70 BS	Local governing bodies	Coordinating with the DEOC	DDC & VDC
3	VCA	2068/69 BS	Local Governing Bodies	Orientation and FGD	DDC & VDC
4	Training to the task force members of VDMC and CDMC on FA, SR, EWS and management of first aid kits and rescue materials	2068/69	Local governing bodies	Training and equipped	DDC Red Cross and APF
5	Formation of DM plan	After April 2012	Local governing	By following the LDRMP	CARE Nepal and



			bodies	guidelines	Donor Agencies
6	Establishment of Emergency Fund	After April 2012	DDC, Municipality, VDC	Follow up to LDRMP guidelines	Mercy Corps and NRCS
7	DRR actions	Ongoing	Local government bodies	LDRMP guidelines	Mercy Corps and Red Cross
8					
9	EWS establishment	ongoing	Local Authorities	Following LDRMP	Mercy Corps and NRCS

Session 3:

After a short discussion among the participants on 9 minimum characteristics of disaster resilient community, Mr. Ram Chandra Neupane provided the information on project database form. The project database forms were distributed to the participants intending to record all of the CBDRR projects going on in Kailali district. The project database forms were distributed to the participants intending to record all of the CBDRR projects going on at Kailali district. All the participants who came from NGO sectors filled up the database forms with the information they already have about the lack of proper institutional information from their organization. Hence, the project database forms were collected which are attached herewith as annex.

The presentation was followed immediately by the presentation on LDRMP by Mr. Binod Prakash Singh, MoLD. LDRMP prepared just before by Nepal government was briefly



presented and asked for queries. He further explained that the implementation of LDRMP will be the base for flagship program. It is necessary to apply all the characteristics while designing and implementing the program which is a sought of LDRMP. The participants were well introduced about the LDRMP and immediate planning of Ministry of Local Development on how the DRM issues will be integrated in the local level development plan.

Session 4:

After the discussion on recent approved LDRMP, the main facilitator provided a brief explanation on information platform made for whole NRRC program and especially for flagship-4 program in this session. The session introduced that how the information platform provides the detail information on flagship program and how it can be access for the local benefits. The facilitator instructed the participants how to visit the information platform website, what they can find and how they can upload their information regarding CBDRR project information and materials into the website. The participants were found very interesting on the information platform and responded it was a wonderful work for information dissemination. The facilitator also informed that they can like the face-book page of NRRC.

Session 5:

The fifth and final session was for Action Plan of the district level partners on flagship 4. The main aim of the session was to develop an inclusive action plan to implement the flagship-4 program effectively and consolidated way. The agendas of the action plan were floored to the participants and they were asked to come up with an action plan. The action plan was prepared with the common discussion and understanding of participants which has been provided in the annex:

4. Consultation Outcomes

The consultation outcomes were observed with the consultation of participants collecting their views about the results of the program. In addition, the program was analysed by the local level stakeholders such as NRCS and DDC. According to their view



the program got success to achieve the significant outcomes. The outcomes are analysed though the following structure.

Expected Outcomes	Result	Justification
1.Increased awareness and knowledge on CBDRR	Achieved	Wider participation by the representatives of different district level organizations provided the feedbacks on workshop before officially concluding the program that the program was successful for creating local level awareness. Most of the participants mentioned that the program was much effective in sharing the information regarding the flagship program. They have learned much information on NRRC, flagship program, 9 minimum characteristics of Disaster Resilient Community, F4 information platform and LDRMP guideline.
2.Increased number of local partners involved in Flagship 4	Achieved	The wide participation from a cross sectional agencies- the governmental bodies, local NGOs, academic institutions, media and civil society organizations was obtained in the consultation.
3.Introduction to Flagship 4's Information Platform	Achieved	All the participants expressed their keen interest on the Flagship 4 Information Platform and they said that they would upload the information and materials related to the CBDRR Projects.
4.Collection of CBDRR projects for Project database	Partially Achieved	The number of organizations working on the CBDRR Projects is very low the district. They were not bringing the CBDRR project materials to the workshop but they expressed their commitment that they would fill up the form and upload the materials on F4



		information platform or send to F4 coordinator.
Action Plan Development	Partially Achieved	Due to the lack of proper time for the action plan.

5. Challenges and Lessons Learnt

Challenges

Overwhelmed schedule for whole day program:

The program was planned for full day that was not more effective to the audiences. Allocation of time for full day for the participants especially based on their business is very difficult in the consultation. The result finally made that the fluctuation of participation during the program was observed in whole day.

Workshop was the less priority of concerned Local Government Authorities:

The consultation workshop was scheduled in February and March when almost all districts were attempting the district assembly. The program appealed the full preparatory and operation time from the local level authorities in one side and in another side the scheduled time is fully packed for these authorities due to their own business. Hence, the concerned government authorities were not contributing effectively for the workshop.

Collection of CBDRR information:

The number of Local Non-Government Organization working in CBDRR projects is very low in the district. The organization representatives participating in the workshop were not well informed on their project details. Hence, the participation in database form seemed very low.

Problem in Human Resource Management:

Only one resource person was involved in a consultation which was technically difficult for the management of whole day delivery. Hence, the quality delivery from the technical person was questionable. The participants also felt monotonous from for a whole day delivery of a single person in the workshop.



Lessons Learnt

The Event Time should be made suitable:

Before planning of workshop and fixation of its duration, a wide ranged consultation with the local level authorities should be done. Until the local hosting body is encouraged and understand the integrity of the program, the program will remain less effective and the implementation of the program will face difficulty.

The participants should be encouraged to engage for the whole workshop

The critical participants are important to make the program more effective and achieve the objective. Hence, the focal persons from each organizations should actively aware engaged for the whole workshop. Attending the program by the non related participants will obviously disturb to achieve the objectives of the program.

Need to be aware to avoid the duplication of events on the day in the district

The district stakeholders participating in the events organized in the districts are almost same. If there are more events organized in the districts, the government officials are expected to participate in every events, so the organizer should be aware to avoid the collide of the events on same day.

Recommendations

Assign two facilitators for each consultation

Facilitating a whole day workshop by a single facilitator is not an easy task. To make the workshop more effective and ease the facilitation it would be better to assign at least two facilitators in each consultation workshop.

Engage more participants from community level

The participants in the district consultation were the representatives of district level organizations. If the participants invited from the community the information can be shared in the local level. The expected participants could be the representatives of School Teacher, VDC Secretaries, Local Women Group, Youth Group and Youth Clubs.



Link with the Local Level Annual Planning Mechanism:

The implementation of flagship 4, Integrated Community based DRR program should be tied up with the local level governing bodies. While developing the district annual and periodic plan, the local level bodies should incorporate the DRR program focusing to the CBDRM approach. For the effective implementation of minimum characteristics, MoLD should tie up this program in their MCPW mechanism.

Conclusion

The district consultation program organized in Kailali with the aim of increasing the engagement of community based organizations with Flagship-4 and other CBDRR initiatives was able to involve the wide ranged people at district level. The one day consultation program also aimed to promote the Flagship 4's Information Platform and collection of CBDRR projects for project database. The wide participation from a cross section of Local Government agencies, Local NGOs, Academic Institutions, Media and Civil Society has demonstrated that the more engagement of community based organizations with Flagship-4.

Before concluding the workshop, the participants were asked to give their comment and feedback on the workshop. Most of the participants mentioned that the program was much effective in sharing the information regarding the Flagship program. They also expressed that the information platform is very interesting and useful for all those organizations working on CBDRR projects. They said that they have learned about NRRC, Flagship 4 Program and Flagship 4's Information Platform.

**Annex 1: List of Participated organizations:**

S.N	Name	Organization	Designation
1	Sakuntala Chaudhary	WOREC Nepal	FA
2	Samikshya K.C	FAYA Nepal	PO
3	Sharda Ghimire	NGO Ffderation	Voice Chairperson
4	Ganesh Pd. Yadhav	DADO, Kailali	
5		M.C	DRR Officer
6		Anumodan Daily	
7	Bhim Bdr Chaudary	Terai T.V, Tikapur F.M	Reporter
8	Krishna B.K	INSEC.....	Rs, Officer
9	Prem Dutt Bhatta	DDCO Kailali	ER, LDO
10		DAO	CDO
11	Binod Prakash Singh	MoLD	US
12	Uttam Doshi	NRCS Kailali	President
13	Hari Datta Bhatta	DWIDP Dhangadi	Section Officer
14	Deepak Chandra Devkota	D.S.C.O Dhangadi	O.A
15	Bhuwan Chandra Shrestha	WSDOR	Engineer
16	Kishna Singh Tcr	B.S.O Kailali (APF)	Sub- Inspector
17	Keshab K Pokharel	Mercy CORPS	Deputy Prog. Man
18	Min Thakuri	Seti Samachar	Editor
19	Rishi Ram Bhattarai	CARE/N	Ast. Prog. Manager
20	Nilkantha Pansey	CARE CSPI	Engineer
21	Mukesh Tenrra	Nepal One TV	Reporter
22	Anat Chaudhary	Pahura Tharu Daily	Sub. Editor
23	Karam Dev Chaudhary	CBO Development center	A.A.A
24	Prem Lal Kushmi	CSSD Kailali	D.P.O
25	Padam Raj Joshi	D.E.O Kailali	S. Officer
26	Bal Ram Chaudhary	V.D.C Pbirra	Secretary
27	Ram Dhungana	USAID/NFRP	
28	Saroj Pokhrel	FAYA Nepal	Team Leader
29	Bhoj Raj Joshi	Media Academy Nepal	Secretary
30	Ganesh....	VDC Phoolbari	Secretary
31	Khadaka shah	VDC Urma	Secretary
32	Haripriya Bam	W.C.O	W.D.O

NEPAL RISK REDUCTION CONSORTIUM

FLAGSHIP 4: INTEGRATED COMMUNITY BASED DISASTER RISK REDUCTION



33		FNJ/Radio Nepal	Up- Reporter
34	Karna shah	FNJ	Central Member
35	Sitaram Ojha	Dinsh FM	Reporter
36	Sitaram Joshi	DPNET- Nepal, Kailali	Secretary
37	Nirmal....	NNDSWO	Member
38	Dhiampati Dhungel	FAYA Nepal	Chairperson
39	Yogendra Chard	DDC Kailali	I. Auditor
40	Pradhuman Chaudhary	VDC Thapur	
41	Ram C. Neupane	DPNet Nepal	General secretary
42	Shiva Raj Chaudhary	FAYA Nepal	Assistant Lajistic
43	Dharma Raj Pathak	DPNet Nepal, Kailali	Coordinator
44	Rup Bahadur....	VDC.....	VDC Secretary
45	Ritesh Chaudhary	SBBM	Member
46	Razan Chaudhary	DTO Kailali	Driver
47	Dasarath Raj Sigh Karki	Security	Guard FO
48	Dil Bahadur Kunuwar	FAYA Nepal	